



ACT
Government

Annual Compliance Report

Mugga Lane Resource Management Centre Expansion

(EPBC 2011/5808)

01 July 2024 – 30 June 2025

November 2025

**Prepared by the City and Environment Directorate, on behalf of the
ACT Government**

© Australian Capital Territory, Canberra, November 2025

This work is copyright. Apart from any use as permitted under the Copyright Act 1968, no part may be reproduced by any process without written permission from:

Director-General, City and Environment Directorate,
ACT Government, GPO Box 158, Canberra ACT 2601.

Telephone: 02 6207 1923

Website: www.environment.act.gov.au.

Acknowledgment to Country

Yuma

Dhawura Nguna Dhawura Ngunnawal

Yanggu ngalawiri dhunimanyin Ngunnawalwari dhawurawari

Nginggada Dindi yindumaralidjinyin

Dhawura Ngunnawal yindumaralidjinyin

Hello,

This is Ngunnawal Country

Today we are meeting on Ngunnawal country

We always respect Elders, male and female

We always respect Ngunnawal Country

We acknowledge the Ngunnawal people as traditional custodians of the ACT and recognise any other people or families with connection to the lands of the ACT and region. We acknowledge and respect their continuing culture and the contribution they make to the life of this city and this region.

Privacy

Any personal information received in the course of your submission will be used only for the purposes of this community engagement process. All or part of any submissions may be published on an ACT Government website or included in any subsequent consultation report. However, while names of organisations may be included, all individuals will be de-identified unless prior approval is gained.

Accessibility

The ACT Government is committed to making its information, services, events and venues as accessible as possible.

If you have difficulty reading a standard printed document and would like to receive this publication in an alternative format, such as large print, please phone Access Canberra on 13 22 81 or email the City and Environment Directorate at EPSDDComms@act.gov.au

If English is not your first language and you require a translating and interpreting service, please phone 13 14 50.

If you are deaf, or have a speech or hearing impairment, and need the teletypewriter service, please phone 13 36 77 and ask for Access Canberra on 13 22 81.

For speak and listen users, please phone 1300 555 727 and ask for Access Canberra on 13 22 81.

For more information on these services visit <http://www.relayservice.com.au>

This report demonstrates how ACT NoWaste (the proponent) and the ACT Parks and Conservation Service (PCS) have complied with the conditions in the approval decision for the Mugga Lane Resource Management Centre Expansion (EPBC 2011/5808). This covers the 2024-2025 reporting period from 01 July 2024 to 30 June 2025.

Overall responsibility for the approval conditions sits with the proponent. Specifically, for delivering each condition:

- ACT NoWaste is responsible for complying with conditions 1, 2, 4, 8 and 11 in the approval decision.
- PCS is responsible for complying with conditions 3, 10 and 12 in the approval decision.
- ACT NoWaste and the PCS are jointly responsible for complying with conditions 5, 6, 7 and 9 in the approval decision.

In addition, this report also demonstrates how PCS has implemented the management plan for the Isaacs Ridge Nature Reserve extension environmental offset site on behalf of ACT NoWaste.

Declaration of Accuracy

In making this declaration, I am aware that sections 490 and 491 of the *Environment Protection and Biodiversity Conservation Act 1999* (Cth) (EPBC Act) make it an offence in certain circumstances to knowingly provide false or misleading information or documents. The offence is punishable on conviction by imprisonment or a fine, or both. I declare that all the information and documentation supporting this compliance report is true and correct in every particular. I am authorised to bind the approval holder to this declaration and that I have no knowledge of that authorisation being revoked at the time of making this declaration.

Full Name: Margaret Kitchin

Position: Executive Branch Manager

Organisation: ACT NoWaste

Date: 19/11/2025

Margaret Kitchin

Signed:

Full Name: Michaela Watts

Position: Executive Branch Manager, ACT Parks and Conservation Service

Organisation: City and Environment Directorate

Date: 14 November 2025

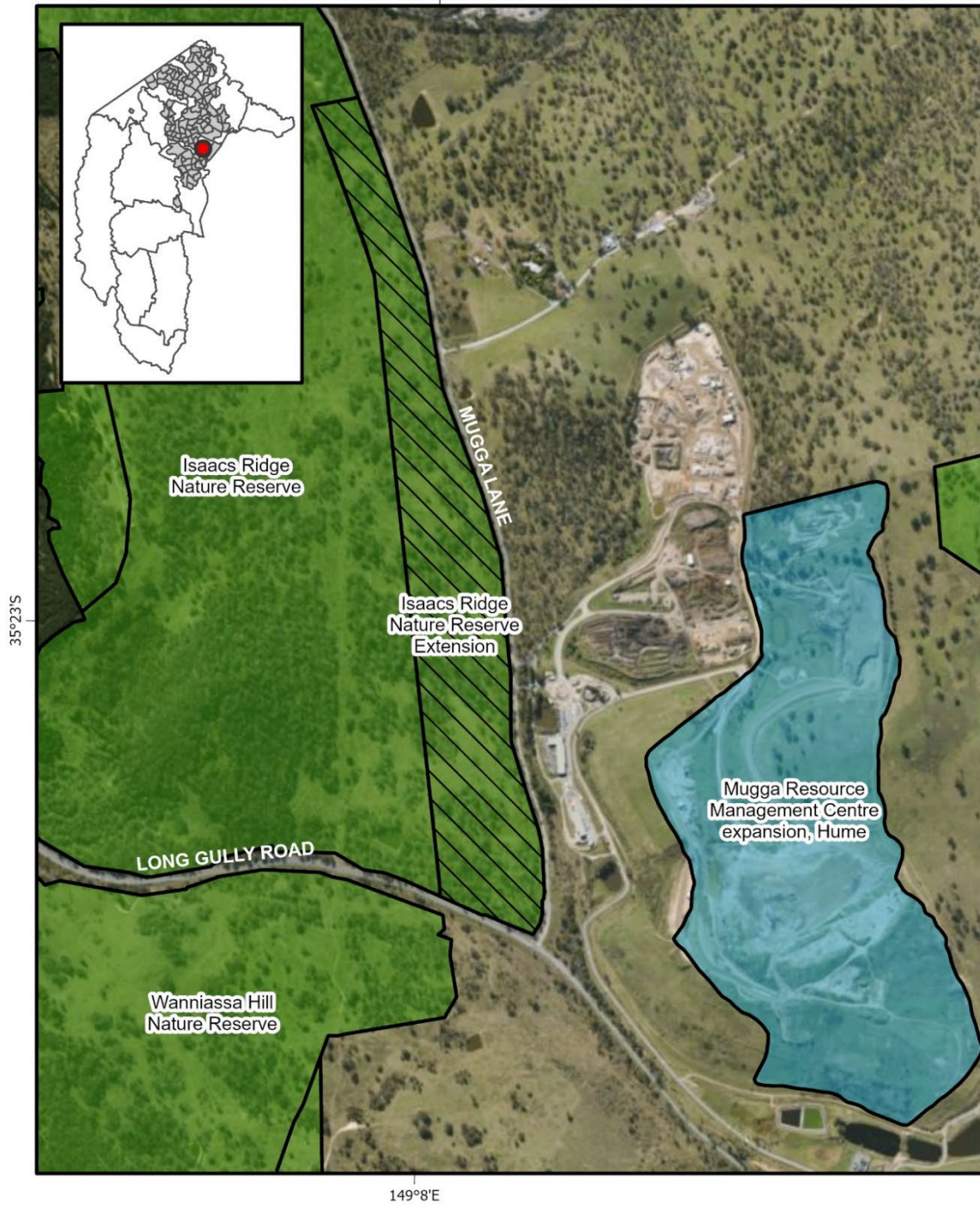
MWatts





Signed:

Table of Contents

- 1. Location of the Isaacs extension offset area 6
- 2. Compliance with conditions in EPBC Approval Decision 2011/5808 during the 2024-2025 reporting period 7
- 3. Implementation of the Offset Management Plan 10

1. Location of the Isaacs extension offset area



<p>EPBC 2011/5808</p> <ul style="list-style-type: none">  Offset Site  Nature Reserve  Associated Development 	<p>200 100 0 200 m N</p> <p>1:13,000 When printed at A4</p> <p>Coordinate System: GDA 1994 MGA Zone 55</p> <p>Prepared by: Environmental Offsets Team ACT Parks and Conservation Service Environmental Offsets PO Box 158 Canberra ACT 2601</p> <p>Printed: 19/07/2023</p>	 <p>© COPYRIGHT ACT Government 2023 All Rights Reserved</p> <p>Disclaimer: While all care is taken to ensure accuracy, the ACT Government does not warrant that the map is free from errors.</p> <p>Aerial Photography 2023</p>
--	--	--

2. Compliance with conditions in EPBC Approval Decision 2011/5808 during the 2024-2025 reporting period

Condition Number	Condition	Responsibility	Compliant / Non-compliant / Not applicable	Description
1	The approval holder must ensure that the maximum area of Box-Gum Woodland removed on the project site is no greater than 9.8 hectares (ha).	ACT NoWaste	Compliant	<p>Complete. The EIS approved for stage 5 landfill cell extension for Mugga Lane showed the indicative landfill cell boundaries. The landfill cells will be gradually constructed and progressively rehabilitated, including capping and revegetating the landfill areas until approximately 2050 to accommodate waste generated from the ACT. The EIS for Stage 5 can be found here: Planning and Development (Environmental Impact Statement Assessment Report - Mugga Landfill Expansion Stage 5) Notice 2014 (No 1)</p> <p>The Box Gum Woodland to be removed from the project site will not be greater than 9.8 hectares over the approval period.</p>
2	To compensate for the loss of Box-Gum Woodland at the project site, within twenty four (24) months of the date of this approval, the approval holder must formally incorporate the offset site into the Isaacs Ridge Nature Reserve for conservation purposes as further prescribed in condition 3.	ACT NoWaste	Compliant	<p>Complete. The offset site was incorporated into the Isaacs Ridge Nature Reserve via a change in the Territory Plan to include a 'Pc - Nature Reserve' overlay. The Territory Plan Variation (TPV) was completed on 12 December 2014.</p> <p>The Territory Plan Variation can be found here: TPV</p>
3	<p>For the enduring conservation, management and monitoring of the offset site, the approval holder must engage a suitably qualified person to develop an Offset Management Plan (OMP). The OMP must be submitted to the Minister for approval within six (6) months of the date of this approval. The OMP must include details on:</p> <ol style="list-style-type: none"> i. location of the offset site including clear maps and accompanying shapefiles; ii. historical, current and intended future ecological values of the offset site, with reference to its claimed offset scores; iii. management of weeds and pathogens; iv. management of pests and feral animals; v. management of fire (in consideration of ecological requirements as well as protection of life and property); vi. management of access (including fencing and signage); vii. active and passive revegetation; viii. objectives and performance measures in relation to activities described in iii. to vii. (these should make reference where relevant to the claimed offset scores), along with corresponding contingency or remedial measures; ix. monitoring and reporting measures in relation to activities described in iii. to vii., in consideration of relevant reporting requirements of these conditions of approval; x. scheduling and costing estimates for activities described in iii. to vii; and xi. provisions for the transition of the offset site to the Canberra Nature Park, which includes a statement of commitment by the relevant government agency to ongoing maintenance and associated annual resourcing. 	PCS	Compliant	<p>Complete. A draft Offset Management Plan (OMP) was submitted to the Minister on 17 September 2014. The final plan addressing comments from the Department of Environment and Energy (DEE) was approved on 10 May 2016. This plan was published on the ACT Government Offsets Register on 19 May 2016.</p> <p>A revised version of the OMP was sent to DEE on 28 March 2017 seeking a change to section 6.2.3 which was approved on 19 April 2017. This amended OMP was published on the ACT Government Offsets Register on 14 June 2017.</p>

4	Within fourteen (14) days of commencement of the action, the approval holder must advise the Department in writing of the actual date of commencement.	ACT NoWaste	Non-compliant (rectified)	Complete. On 16 June 2015, the Department of Environment was advised in writing of the actual date of commencement. This may have occurred outside of the 14 day timeframe.
5	The approval holder must report non-compliance with any of the conditions of this approval to the Department within fourteen (14) business days of their identification of the non-compliance along with the proposed remediation response where appropriate. Once agreed with the Department, any response must be implemented.	ACT NoWaste and PCS	Not applicable	No non-compliances occurred.
6	The approval holder must maintain accurate records substantiating all activities associated with or relevant to these conditions of approval, including measures taken to implement management documents required by these conditions of approval, and make them available upon request to the Department. Such records may be subject to audit by the Department or an independent auditor in accordance with section 458 of the EPBC Act, or used to verify compliance with these conditions of approval. Summaries of audits will be posted on the Department's website. The results of audits may also be publicised through the general media.	ACT NoWaste and PCS	Compliant	Records are held on file by ACT NoWaste and PCS, City and Environment Directorate (previously Environment, Planning and Sustainable Development Directorate).
7	By 30 August of each year after approval of the action, the approval holder must publish a report on their website addressing compliance since the previous report (or since approval in the case of the first report), including implementation of any management documents required by these conditions of approval. Documentary evidence providing proof of the date of publication and non-compliance with any of these conditions of approval must be provided to the Department at the same time as the compliance report is published.	ACT NoWaste and PCS	Non-compliant (rectified)	<p>Please note this condition was varied in 2018.</p> <p>On 22 August 2025, the Department granted an extension to 30 October 2025 to publish the 2024-25 report. On 2 October 2025, PCS requested another extension. On 3 October 2025, the Department granted an extension to 30 November 2025 to publish the 2024-25 report.</p> <p>Compliance reports are published on the ACT Government Offsets Register:</p> <ul style="list-style-type: none"> • 2023-24 report: published 26 August 2024) • 2022-23 report: published 23 August 2023 • 2021-22 report: published 29 August 2022 • 2020-21 report: published 25 August 2021 • 2019-20 report: published 10 September 2020 • 2018-19 report: published 29 August 2019 • 2017-18 report: published 14 June 2018 • 2016-17 report: published 18 June 2017 • 2015-16 report: published 14 October 2016 • 2014-15 report: published 18 June 2015
8	Upon the direction of the Minister, the approval holder must ensure that an independent audit of compliance with these conditions of approval is conducted and a report submitted to the Minister. The independent auditor must be approved by the Minister prior to the commencement of the audit. Audit criteria must be agreed to by the Minister and the audit report must address the criteria to the satisfaction of the Minister.	ACT NoWaste and PCS	Not applicable	No audit was requested.
9	If the approval holder wishes to carry out any activity otherwise than in accordance with management documents required by these conditions of	ACT NoWaste and PCS	Not applicable	No variation requested.

approval, the person taking the action must submit to the Department for the Ministers written approval a revised version of that management document. The varied activity shall not commence until the Minister has approved the varied management document in writing. The Minister will not approve a varied management document unless the revised management document would result in an equivalent or improved environmental outcome over time. If the Minister approves the revised management document, that management document must be implemented in place of the management document originally approved.

10	If the Minister believes that it is necessary or convenient for the better protection of matters of national environmental significance to do so, the Minister may request that the person taking the action make specified revisions to a management document specified in the conditions and submit the revised management document for the Ministers written approval. The approval holder must comply with any such request. The revised approved management document must be implemented. Unless the Minister has approved the revised management document, then the approval holder must continue to implement the management document originally approved, as specified in the conditions.	PCS	Not applicable	The Minister has not requested a change to a management document.
11	If, at any time after five (5) years from the date of this approval, the approval holder has not substantially commenced the action, then the approval holder must not substantially commence the action without the written agreement of the Minister.	ACT NoWaste	Not applicable - Compliant	Complete. The action substantially commenced within 5 years of approval.
12	Unless otherwise agreed to in writing by the Minister, the approval holder must publish all management documents referred to in these conditions of approval on their website within one (1) month of being approved.	PCS	Non-compliant (rectified)	The OMP approved on 10 May 2016 was published on the ACT Government Offsets Register on 19 May 2016. A revised version of the OMP approved on 19 April 2017 was published on the ACT Government Offsets Register on 14 June 2017.

3. Implementation of the Offset Management Plan

Activity	Description (from OMP)	Estimated Timeframe for Completion (as described in OMP)	Actions / Comments (from 01 July 2024 – 30 June 2025)
Incorporate the offset area into the Issacs Ridge Nature Reserve	The process to vary the Territory Plan to include a 'PC: Nature Reserve' overlay on the offset area has been completed.		The offset site was incorporated into the Isaacs Ridge Nature Reserve via a change in the Territory Plan to include a 'Pc - Nature Reserve' overlay. The TPV was completed on 12 December 2014.
Environment Impact Statement (EIS)	Seek advice from Conservation Research to determine if an EIS is required before undertaking any works that could impact the soil or vegetation (e.g., erosion control works).	As required	This has not been required this year.
Biomass Management Plan	A Biomass Management Plan will be developed to guide the management of the understorey biomass within the offset areas. The plan will outline the biomass requirements for the conservation values protected within the offset area (i.e. the White Box - Yellow Box - Blakely's Red Gum Grassy Woodland community) and how these requirements will be monitored to assist inform the offset management program.		Biomass management is being handled through the Herbage Mass Management program and involves the monitoring and management of native animal abundance to control biomass amounts. This is informed by herbage mass guidelines and monitoring data assessed against Box Gum Woodland benchmarks in the Environmental Offsets Adaptive Management Strategy. Slashing of high ground storey biomass in areas of Box Gum Woodland occurred during the 2024-25 reporting period.
Pathogen management	Develop an information hand-out for key staff, contractors and volunteers on the risks from <i>Phytophthora cinnamomi</i> and associated management protocols for working within the offset area. These management procedures will be revised immediately if a <i>P. cinnamomi</i> infestation is identified in the vicinity of, or within the offset area.	2015-2016	Complete. Details were provided in the 2016-17 report.
Site Clean-up	General site clean-up including: old fencing materials, tyres, general litter and discarded farm products.	2016-2017	Complete. Details were provided in the 2016-17 report.
Fencing	Replacement or repair of boundary fences and gates. New fences to be installed using wildlife friendly specifications.	2016-2017 and ongoing maintenance	Gates and fences were maintained during the reporting period. Barbed wire on fences was removed to increase safety for wildlife.
Tracks and Trails	Maintain existing tracks to ensure they remain suitable for emergency access. Some attention may need to be paid to erosion control on sections of the track. Any maintenance activities will need to be planned to ensure minimal disturbance to areas with good quality track side vegetation.	2017-2018 and ongoing maintenance	Tracks have been maintained where required. There are no formal tracks or fire trails in the Isaacs extension offset area. An informal track which is primarily used by Evo Energy has some significant erosion issues due to use during excessive rainfall periods. Associated erosion control works have been delayed due to wet conditions. As per the draft Offset Management Plan 2023-2028 (in the final stage of review before resubmission the Department), there are plans to close the informal management trail and formalise the powerline easement as the primary management access trail. Closed tracks will be rehabilitated.
General Information Signage	Three general park signs, one placed at the northern end and two at the southern end of the offset area. Three signs identifying prohibited activities will also be installed.	2016-2017, and ongoing maintenance	Signage was maintained as appropriate. A firewood removal interpretation sign was installed during the 2024-25 reporting period. Signs were produced and installed in 2018-19: 1 carpark orientation sign, 4 reserve entry signs, and 6 track marker/totem post signs. Signs include activities declarations that identify prohibited activities for the site.
Weed control	To reduce the impact of weeds of concern, namely: Paterson's curse, St John's wort, saffron thistle and sweet briar.	Ongoing	Weed control was conducted in the offset area (and in a surrounding buffer area) during the reporting period. High priority weeds, including African Lovegrass, Saffron Thistle, Blackberry,

Prevent further spread of *Phalaris*.
 Spot spraying is the preferred method of control.
 Contractors must be able to identify native and exotic species to avoid off-target damage.

St. John's Wort, Serrated Tussock, Broadleaf weeds, and Chilean Needlegrass were controlled using chemical (spot spray and boom spray) and slashing methods. Broadleaf weeds and Saffron Thistle were slashed before seeds set.

The landscape scale program to control African Lovegrass established in 2018-19 is ongoing.

Invasive Vertebrate control – rabbits, foxes	Undertake a low-risk rabbit and fox control program. Coordinate activities with those on Isaacs Ridge Nature Reserve and with adjacent land owners as is practicable.	Ongoing	Monitoring of pest animals (foxes, cats and rabbits) using camera trapping was conducted biannually. Control of foxes, cats and rabbits was not required due to low numbers detected.
Over-abundant vertebrate species	Contribute to the implementation of the Kangaroo Management Plan. This funding includes kangaroo monitoring to inform the management program. Depending on the outcomes from the kangaroo management program, funding may be re-diverted to erect fencing to exclude kangaroos from up to 20 hectares of the offset area. The biomass within this area will then be monitored to determine improvements in plant growth and recruitment compared to grazed areas outside the exclusion area. Placement will depend on kangaroo movements relative to adjacent roadways and subject to the necessary approval processes.	Ongoing	See kangaroo monitoring activity below for details of kangaroo management.
Gully Erosion	Works required to remediate gully erosion on site.	2017-2018	Gully erosion management is complete.
Revegetation	Shrubs will be planted within the 'Box Gum Woodland Derived Grassland' and 'Box Gum Woodland' areas. The latter will be undertaken post thinning of the thick stands of Eucalyptus regeneration.	2017-2018	Plantings were maintained. Plantings of <i>Bursaria spinosa</i> (Blackthorn) and direct seeding of grass to restore areas damaged by pig ripping, as well as removal of corflute tree guards and wooden stakes were conducted this reporting period. In 2022-23, approximately 2.5 ha were planted on the offset site and neighbouring boundary of the Isaacs Nature Reserve. Tubestock species including <i>Poa labillardierei</i> and <i>Carex appressa</i> were planted in drainage lines and creeks to aid in utilising excess water on site and thus prevent creek erosion and topsoil runoff. In addition, plantings of approximately 150 acacias along the Southern edge of the offset, 200 acacias and <i>Bursaria</i> along the Eastern edge of the offset, and 400 grasses was undertaken in 2022-23. <i>Swainsona recta</i> translocation occurred adjacent to offset area in 2023-24.
Woody debris relocation	Source fallen timber and relocate to offset area.	Completed	Complete. Completed in 2014-15. No further woody debris has been placed on this site due to ongoing environmental conditions and the amount of woody debris already on site.
Ecological thinning	Ecological thinning of thickly regenerating Eucalyptus trees aimed to improve growth and maturation of remaining trees by reducing competition for nutrients and water and will hopefully reduce the spread and proliferation of parasitic insects. It also enables the development of stands with a diverse age structure and increased habitat complexity.	2016-2017	This joint project undertaken by PCS and the Office of Nature Conservation (ONC, previously Conservation Research) aims to understand and reduce competition for more mature trees. Monitoring for this project is undertaken by ONC ecologists every 3-5 years for the next 20 years. On-ground observations indicate detectable growth has occurred in trees included in the trial. Measurements will be taken again in 2026.
Kangaroo monitoring	Monitor kangaroo populations as required for operations under the Kangaroo Management Plan.	Ongoing	This area is included in the West Jerrabomberra Kangaroo Management Unit (KMU). Herbage Mass monitoring was undertaken in spring 2023 and 2024, and kangaroo population monitoring was undertaken in summer 2023-24 and 2024-25. Based on this information, kangaroo management was not undertaken in winter 2024 but was undertaken as part of the KMU on ACT Government managed land in winter 2025.

Vegetation Monitoring (Box Gum Grassy Woodland monitoring)	<p>Baseline assessment of the extent and condition of the White Box – Yellow Box – Blakely’s Red Gum Grassy Woodland community within the offset area (using Biometric and Umwelt (2012) methodologies).</p> <p>Botanical monitoring of floristic condition and diversity by contractor every three years thereafter.</p>	Spring 2015 and ongoing	<p>Baseline monitoring was conducted by consultants in 2012 and 2016. 2017 monitoring was delayed for a year so detailed mapping of woodlands could be completed by external consultants and monitoring plots stratified across all woodland condition classes. Plot based monitoring recommenced in 2018 using a consistent protocol outlined in federal and ACT Government guidelines.</p> <p>Woodland structural attribute and floristics surveys were not conducted this reporting period in accordance with the OMP monitoring schedule. Understorey structure and weed monitoring continues annually at the site to inform grazing, fire and other management programs.</p> <p>Monitoring data is published in the 2018-19 Monitoring Report and 2019-20 Monitoring Report, available on the ACT Government Offsets Register.</p>
Monitor Rare Plants	Develop a program with the ACT Government ecologists to monitor the eight rare plant species within the offset area.	2015-2016	Complete. None of the rare species were located. Future monitoring of rare plant species will be undertaken by PCS Offsets Monitoring Team with assistance from ONC every 5 years. Monitoring of rare plant species will next occur in the 2025-26 season.
Staff	To deliver the actions outlined in this plan resources to support a part time Senior Ranger (Ranger Grade 3) position and vehicle are required.	Ongoing	A permanent Senior Ranger Grade 3 (R3) officer was recruited to deliver the actions of this plan on 1 October 2016. The Isaacs offset area is one of multiple offsets areas managed by the ranger and therefore, the expenditure on salary is weighted accordingly. Several PCS rangers and general service officers work across this and other offset sites as required and are funded through various environmental offset-specific budgets.
Training	All personal, including contractors, involved in managing the offset area must be trained in the requirements and appropriate management of White Box – Yellow Box – Blakely’s Red Gum Grassy Woodland.	As needed.	Training is ongoing as required.
OMP Review	The review of the OMP.	2018	The draft Isaacs Offset Management Plan 2023-2028 was submitted to the DCCEEW on 10 March 2023. DCCEEW provided comments on the draft OMP on 17 January 2025. The PCS Environmental Offsets team has responded to comments and the draft OMP will be resubmitted to the Department shortly.